

## Message Text

SECRET

PAGE 01 MBFR V 00366 312038Z

67

ACTION ACDA-10

INFO OCT-01 EUR-08 ISO-00 SSO-00 NSCE-00 INRE-00 USIE-00

AEC-05 CIAE-00 H-01 INR-05 IO-04 L-01 NSAE-00 OIC-02

OMB-01 PA-01 PM-03 PRS-01 SAJ-01 SAM-01 SP-02 SS-15

TRSE-00 RSC-01 NSC-05 ACDE-00 MC-01 /069 W

----- 059125

O P 311830Z OCT 74

FM USDEL MBFR VIENNA

TO SECSTATE WASHDC IMMEDIATE 0555

SECDEF WASHDC IMMEDIATE

INFO USMISSION NATO PRIORITY

AMEMBASSY BONN PRIORITY

AMEMBASSY LONDON PRIORITY

USCINCEUR

USNMR SHAPE

S E C R E T MBFR VIENNA 0366

FROM US REP MBFR

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: INCLUSION OF AIR MANPOWER IN COMMON CEILING  
WITHOUT REQUIRED AIR REDUCTIONS

REF: USNATO 6041

1. WE APPRECIATE ENERGY AND SKILL WITH WHICH USNATO IS MOVING US POINTS ON AIR MANPOWR IN NATO DISCUSSION. WITH REGARD TO REFTTEL, IT IS POSSIBLE THAT NATO CONSIDERATION OF INCLUSION OF AIR MANPOWER IN THE COMMON CEILING WITHOUT REQUIRING AIR REDUCTIONS WOULD BE A USEFUL FURTHER STEP IN BRINGING NATO TO SERIOUS CONSIDERATION OF THE ADVANTAGES AND DISADVANTAGES OF INCLUDING AIR MANPOWER REDUCTIONS IN MBFR AGREEMENTS.

SECRET

SECRET

PAGE 02 MBFR V 00366 312038Z

2. HOWEVER, IT IS DESIRABLE TO BEAR IN MIND THAT

THIS STEP, HOWEVER USEFUL FOR THE DEVELOPMENT OF THINKING WITH THE ALLIANCE, IS NOT LIKELY TO HAVE A POSITIVE EFFECT WITHIN THE EAST. FIRST, IF THE EAST CONTINUES TO INSIST ON AIR REDUCTIONS AFTER THE WEST HAS PROPOSED SOME KIND OF UPPER LIMIT ON AIR FORCE MANPOWER, THE PROPOSAL TO INCLUDE AIR UNDER THE COMMON CEILING WITHOUT OBLIGATORY REDUCTIONS WILL NOT IN PRACTICE MOVE BEYOND THE EARLIER ALLIED POSITION. IN FACT, THIS PROPOSAL WOULD BE DECIDEDLY MORE DISADVANTAGEOUS FOR THE EAST THAN THE COMBINATION OF A COMMON CEILING ON GROUND FORCES WITH AN UPPER LIMIT ON AIR FORCE MANPOWER. UNDER SUCH A COMBINATION, THE EAST WOULD HAVE THE ADVANTAGE THAT THE TOTAL OF PACT AIR FORCE MANPOWER WAS SOME 40,000 MEN HIGHER THAN THAT OF THE ALLIES (40,000 POLISH AND CZECHOSLOVAK GROUND-BASED AREA AIR DEFENSE PERSONNEL MINUS APPROXIMATELY 12,000 PACT PERSONNEL OF GROUND SUPPORT HELICOPTER UNITS, PLUS THE APPROXIMATELY 12,000 MAN SUPERIORITY IN THE PACT AIR FORCE MANPOWER TOTAL OVER NATO).

3. IF ON THE OTHER HAND AIR FORCE MANPOWER IS BROUGHT UNDER A COMMON CEILING, THEN, BY DEFINITION, BOTH GROUND AND AIR FORCES IN THE AREA WOULD BE SUBJECT TO THE COMMON CEILING AND THE PARITY PRINCIPLE WHICH IS ITS ESSENCE. AT THE SAME TIME, THE TOTAL DISPARITY BETWEEN THE FORCES OF EAST AND WEST WOULD BE INCREASED BY THE SAME 40,000 ADDITIONAL PACT PERSONNEL, MAKING THE COMMON CEILING EVEN MORE UNACCEPTABLE TO THE EAST.

4. THE LOGICAL NEXT STEP TO ADVANCE TO THE EAST, FOLLOWING A PROPOSAL FOR AN UPPER LIMIT ON AIR FORCE MANPOWER, IS, IF THE ALLIES DECIDE TO DO SO, OBLIGATORY BUT LIMITED REDUCTIONS OF AIR FORCE MANPOWER IN ORDER TO HELP REACH A COMMON CEILING ON GROUND FORCES IN THE AREA. IN THIS EVENT, AS THE ALLIES WOULD MAKE CLEAR TO THE EAST, THE PACT WOULD HAVE TO CHOOSE BETWEEN FOREGOING THE ADVANTAGE OF THE 40,000 MAN OVERHANG IN AIR FORCES AND ACTUAL REDUCTIONS OF AIR FORCE MANPOWER. THIS FRAMING OF THE CHOICE WOULD MAXIMIZE

SECRET

SECRET

PAGE 03 MBFR V 00366 312038Z

THE INDUCEMENT FOR THE EAST NOT TO CONTINUE INSISTING ON REDUCTION OF AIR FORCE MANPOWER.RESOR

SECRET

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AIR FORCE, FORCE & TROOP LEVELS, NEGOTIATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 31 OCT 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974MBFRV00366  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D740311-0981  
**From:** MBFR VIENNA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1974/newtext/t1974103/aaaaacep.tel  
**Line Count:** 109  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION ACDA  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:**  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** n/a  
**Reference:** USNATO 6041  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** golinofr  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 27 MAR 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <27 MAR 2002 by elyme>; APPROVED <23 MAY 2002 by golinofr>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** MBFR: INCLUSION OF AIR MANPOWER IN COMMON CEILING WITHOUT REQUIRED AIR REDUCTIONS  
**TAGS:** PARM, NATO, MBFR  
**To:** STATE DOD  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005